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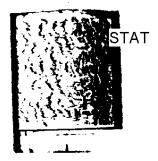
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Toyour rondination. Note	
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General Counsel
\$2-0664

OEXA 82-0560/3 13 July 1982 DD/A Registry

MEMORANDUM TO:	Harry Fitzwater Deputy Director for Administration
VIA:	Office of General Counsel
	Chief, Regulations Control Division
FROM:	Jerry G. Prehn Chief, Legislative Liaison Division
SUBJECT:	Transmittal of Proposed Revisions o "Recruitment and Appointment" and "Office of Personnel" to House Permanent Select Committee on Intelligence and Senate Select Committee on Intelligence
REFERENCE:	 Pink Sheet DD/A 82-1599 and OEXA 82-1757, dated 24 June 1982
	b. Memo for Chief, RCD, from, OGC, dated 27 May 1982, OGC 82-05174

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- 1. Proposed transmittal letters are attached for your coordination. Note that Subsection (b)(5) speaks only to submission with the legislative history of the provision referencing submission of the proposed regulations to the Committees for a "reasonable" period of 30 days (Ref: Tabs A and B, respectively).
- 2. The transmittal letters to Messrs. Latimer and Simmons reflect the statutory language and its legislative history. The 30-day period will run from the date the letter is signed. Upon signing, Legislative Liaison Division officers will hand carry the letters along with the proposed regulations to the Committees.
 - 3. Your concurrence is requested not later than COB Tuesday, 20 July 1982.

Jerry &.	rrenn	

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Attachments

Central Intelligence Agency



Mr. Thomas K. Latimer, Staff Director Permanent Select Committee on Intelligence House of Representatives Washington, D.C. 20515

Dear Tom:

Section 501 of the Fiscal Year 1982 Intelligence Authorization Act adds a new Subsection 4(b) to the Central Intelligence Agency Act of 1949. This new Subsection provides expanded authority for the Director of Central Intelligence in the area of benefits, allowances, and travel. Subsection (b)(5) specifies that regulations issued pursuant to the new Subsection are to be submitted to the Senate Select Committee on Intelligence and the House Permanent Select Committee on Intelligence before they take effect.

The appropriate Agency components have prepared a proposed revision of "Recruitment and Appointment," and dealing with the functions of the Director of Personnel. Both proposed regulations are enclosed for your information along with a brief explanation.
We are anxious to implement the proposed regulations as soon as possible. In that regard, we note that House Report 97-101 part 1, in discussing the submission of regulations, speaks in terms of 30 days prior to the effective date as a reasonable period. We will be glad to notify you when implementation
occurs.
Cordially yours,
Director, Office of External Affairs

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Enclosures



Mr. Robert Simmons, Staff Director Select Committee on Intelligence United States Senate Washington, D.C. 20510

Dear Rob:

Section 501 of the Fiscal Year 1982 Intelligence Authorization Act adds a new Subsection 4(b) to the Central Intelligence Agency Act of 1949. This new Subsection provides expanded authority for the Director of Central Intelligence in the area of benefits, allowances, and travel. Subsection (b)(5) specifies that regulations issued pursuant to the new Subsection are to be submitted to the Senate Select Committee on Intelligence and the House Permanent Select Committee on Intelligence before they take effect.

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Director, Office of External Affairs	STAT

Enclosures

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INTELLIGENCE COMMUNITY STAFF ADMINISTERED IN SAME MANNER AS CENTRAL INTELLIGENCE AGENCY

SEC. 203. During fiscal year 1982, activities and personnel of the Intelligence Community Staff shall be subject to the provisions of the National Security Act of 1947 (50 U.S.C. 401 et seq.) and the Central Intelligence Agency Act of 1949 (50 U.S.C. 403a-403l) in the same manner as activities and personnel of the Central Intelligence Agency.

TITLE III—CENTRAL INTELLIGENCE AGENCY RETIREMENT AND DISABILITY SYSTEM

AUTHORIZATION OF APPROPRIATIONS

SEC. 301. There is authorized to be appropriated for the Central Intelligence Agency Retirement and Disability Fund for fiscal year 1982 the sum of \$84,600,000.

TITLE IV—SUPPLEMENTAL AUTHORIZATION FOR FISCAL YEAR 198

AUTHORIZATION OF APPROPRIATIONS

SEC. 401. In addition to the funds authorized to be appropriated under title I of the Intelligence Authorization Act for Fiscal Year 1981 (Public Law 96-450; 94 Stat. 1975), funds are hereby authorized to be appropriated for fiscal year 1981 for the conduct of the intelligence and intelligence-related activities of the United States Government. The amounts authorized to be appropriated under the preceding sentence are those specified for that purpose in the classified Schedule of Authorizations described in section 102.

TITLE V GENERAL PROVISIONS RELATING TO THE CENTRAL INTELLIGENCE AGENCY

ALLOWANCES AND BENEFITS FOR CENTRAL INTELLIGENCE AGENCY PERSONNEL

SEC. 501. Section 4 of the Central Intelligence Agency Act of 1949 (50 U.S.C. 403e) is amended—

- (1) by inserting "(a)" before "Under such regulations"; and
- (2) by adding at the end thereof the following new subsection:

"(b)(1). The Director may pay to officers and employees of the Agency, and to persons detailed or assigned to the Agency from other

VII(A)-23

19 February 1982

19 February 1982

VII(A)-24

9 Fich

1st Session

97TH CONGRESS HOUSE OF REPRESENTATIVES

REPT. 97-101 Part 1

INTELLIGENCE AUTHORIZATION ACT FOR FISCAL YEAR 1982

May 19, 1981.—Ordered to be printed

Mr. Boland, from the Permanent Select Committee on Intelligence. submitted the following

REPORT

[To accompany H.R. 3454]

The Permanent Select Committee on Intelligence, to whom was referred the bill (H.R. 3454) to authorize appropriations for fiscal year 1982 for the intelligence and intelligence-related activities of the United States Government, for the Intelligence Community Staff, and for the Central Intelligence Agency Retirement and Disability System, to authorize supplemental appropriations for fiscal year 1981 for the intelligence and intelligence-related activities of the United States Government, and for other purposes, having considered the same, report favorably thereon and recommend that the bill do pass.

PURPOSE

This bill would:

(1) Authorize appropriations for fiscal year 1982 for (a) intelligence and intelligence-related activities of the U.S. Government, (b) the Intelligence Community Staff, and (c) the Central Intelligence Agency Retirement and Disability System;

(2) Authorize the personnel ceilings on September 3, 1982 for (a) intelligence and intelligence-related activities, and (b) the Intelli-

gence Community Staff;

(3) Authorize supplemental appropriations for fiscal year 1981 for intelligence and intelligence-related activities of the U.S. Government;

. (4) Provide authority to the Director of Central Intelligence to pay members of advisory committees at a rate not to exceed the daily

equivalent of the rate of pay in effect for grade GS-18;

(5) Provide authority to the Director of Central Intelligence and the Director of the National Security Agency to pay benefits and allowances to certain intelligence personnel comparable to those pro-

TITLE V-GENERAL PROVISIONS

Section 501(a) amends the provision of the National Security Act of 1947 (Sec. 303(a)) limiting to \$50 the daily compensation paid members of advisory committees appointed by the National Security Council or the Director of Central Intelligence to establish a new compensation ceiling at the rate of the daily equivalent of the pay of a GS-18 government employee.

Section 501(b) makes technical corrections to reflect the renumbering of those sections of Title 18, U.S. Code cited in Section 303(b) of

the National Security Act of 1947.

Section 502(a) amends the Central Intelligence Agency Act of 1949 to permit the Director of Central Intelligence to pay benefits and allowances to CIA officers, employees, detailees and assignees comparable to those paid members of the Foreign Service. The effect of this prevision is to permit the Director to provide similar allowances and benefits to CIA personnel abroad as those given to Foreign Service officers and to subsequently modify those provisions consistent with changes to the Foreign Service Act any other statute granting

benefits and allowances to the Foreign Service.

The subsection also permits the Director to pay other allowances and benefits to CIA personnel in conection with certain specific aspects of authorized intelligence activities—i.e., travel, personnel and physical security, operations and cover. However, this relatively broad grant of authority may be used only where the need for the allowances or benefits arises from special aspects of one or more of the enumerated intelligence activities. The benefit in question must be related directly to one of these intelligence activities and must be required to perform effectively that intelligence activity. The committee does not intend that the special requirements of intelligence activities required by the provision be so unique to those activities that no other government employees can have been similarly affected, but conversely, the Director's authority cannot be used to provide payments under this provision when the benefit is such that it meets a problem faced by significant numbers of government employees outside intelligence work. The committee will scrutinize this aspect of the provision to insure that any imbalance of benefits that may develop among government personnel is the direct result of intelligence needs and does not stem from similarly experienced problems among other groups of govern-

The provision also makes clear that, when benefits related to the relocation of CIA personnel are provided for moves within the United States or moves which, in whole or in part, are treated as moves within the United States, reimbursement of such moves may not exceed rates

established by statute for all government employees.

Lastly, the subsection permits the Director to establish travel regulations for CIA officers, employees, detailees and assignees which would permit payment of travel expenses inconsistent with governmentwide travel procedures where the Director found that an exception to those general procedures was important to the performance of intelligence functions. Thus, for instance, if the use of government travel vouchers identifying the users as CIA personnel would be inconsistemt with the cover of mission, the Director cou travel arrangements tha taches great importance Director, because, as wit cern is to avoid authori personnel for which the

All these new provision tions that members of t CIA may not receive ber to military personnel ur reservation, members o kinds of travel benefits! able to any other gove avoid this result and ha of Defense shall adopt regulations should mak provide the recipients received by other gover working under similar ences in benefits avails committee expects that

In addition, all the t implemented by regula the committee and to prior to their going in would be 30 days excel and the Agency agree the circumstances. Reg fits and allowances as determine the ways in committee will be empl

Subsection 502(b) 1959 to permit the Dir where appropriate, for tologic personnel serv CIA personnel serve, CIA personnel under limitations on the pro a requirement for imp

Section 503 amend: provide the Director (to pay for and othe training to NSA emr tions when suitable through government government program programs are not ave and to hire or contr experts as needed. T to civilian NSA emp for their present emp sistent with the cover of a CIA officer or the conduct of an intelligence mission, the Director could use this authority to provide appropriate travel arrangements that do not have this effect. The committee attaches great importance to the finding that must be made by the Director, because, as with all the provisions of this subsection, its concern is to avoid authorizing special benefits for certain government personnel for which there is not an important intelligence rationale.

All these new provisions of the subsection are subject to the conditions that members of the Armed Services assigned to duty with the CIA may not receive benefits under this subsection and those provided to military personnel under Title 37. United States Code. Absent this reservation, members of the Armed Services could well receive two kinds of travel benefits that could aggregate to more than those available to any other government employees. The committee wishes to avoid this result and has provided that the Director and the Secretary of Defense shall adopt joint regulations to receive this end. These regulations should make a judicious choice between benefits so as to provide the recipients with those benefits which best parallel those received by other government employees—especially CIA personnel—working under similar circumstances. This may result in some differences in benefits available in different geographic locations, but the committee expects that these will be minimal.

In addition, all the authorities provided by the subsection must be implemented by regulations. These regulations must be provided to the committee and to its Senate counterpart for a reasonable period prior to their going into force. A reasonable period in this context would be 30 days except in those circumstances where the committees and the Agency agree that a shorter period is appropriate in light of the circumstances. Regulations are called for in order that such benefits and allowances as are authorized by regulation be scrutinized to determine the ways in which the broad authority recommended by the

committee will be employed.

Subsection 502(b) amends the National Security Agency Act of 1959 to permit the Director of the National Security Agency to adopt, where appropriate, for a selected group of civilian and military cryptologic personnel serving in circumstances similar to those in which CIA personnel serve, the same benefits and allowances authorized for CIA personnel under the provisions of subsection 502(a). Identical limitations on the provision of dual benefits to military personnel and

a requirement for implementing regulations also apply.

Section 503 amends the National Security Agency Act of 1959 to provide the Director of the National Security Agency with authorities to pay for and otherwise support language and language-related training to NSA employees, and to do so in non-government institutions when suitable training courses or instruction is unavailable through government language training centers: to support non-government programs furnishing such instruction when necessary programs are not available at government language training centers; and to hire or contract for necessary instructors or other language experts as needed. The Director is also authorized to offer incentives to civilian NSA employees to maintain language skills not required for their present employment or to acquire new languages.

The Director can also offer similar incentives, as well as appropriate training and related benefits and allowances, to retired NSA employees or to other qualified individuals in order to establish a cryptologic linguist reserve. The reserve is intended to provided a skill bank of qualified linguists for use by NSA in circumstances where their talents may be required on short notice. Section 503 specifically provides, however, that the Secretary of Defense must satisfy himself that the establishment of this reserve will not impair the effectiveness of those cryptologic military reserve units which so ably serve a significant portion of the Nation's cryptologic needs.

Lastly, the Director is authorized to provide language training to family members of a certain class of NSA employees who perform representational duties overseas. This provision, which the committee expects will be sparingly used because of the small numbers of such employees, is directly related to the representational duties these employees perform and parallels a similar provision of the Foreign Service Act of 1980. Training provided pursuant to this authority should be provided at government language centers unless appropriate courses or instruction are unavailable or impractical due to schedule

or distance or unless the family member is already abroad.

In providing training or benefits and allowances related to that training to employees or to members of the cryptologic linguist reserve, the Director may require agreements from recipients to remain available for service for appropriate times or to recover sums paid to recipients where the agreements are broken. These authorities are to parallel those provided by the Training Act (5 U.S.C. 4108), but the Director is otherwise empowered to waive such other provisions of the Act when he finds it important to the performance of cryptologic functions

The authorities provided by Section 503, like those in Section 502, must be implemented by regulations provided to the intelligence committees prior to their going into force. Further, appropriations necessary to carry out the provisions of Section 503 must be represented (consistent with existing security procedures) in a line item in the relevant appropriation act. The cost of those language training programs funded through the authority of Section 503 will be a matter of interest to the committee, particularly as the incentive programs

and the cryptologic linguist reserve are fully developed.

Section 504 amends the National Security Agency Act to permit the Director of the National Security Agency to make, under applicable law, grants to private individuals and institutions for cryptologic research. These grants are to be offered to fund unclassified research of interest to NSA, although they may make provision for circumstances in which classifiable information is developed by the grantee. They are not to be offered to supplant or otherwise discourage basic research grants available from the National Science Foundation. The provision further requires that expenditures for the grant program be represented by a specific line item in the relevant appropriation act and in a manner consistent with existing security procedures.

Section 505 amends the National Security Agency Act of 1959 to provide that, when funds specifically appropriated to be transferred

by any department of NSA for the purpose materials or services, vears for this purpose in the government for must often delay purpovided to non-Deferencements of such equivalent funds are cle the public interest—make economical purposes.

Section 506 provide compensation and beauthorized by currer necessity for a separ iscal year.

Section 507 establis Vas October 1, 1981.

On May 7, 1981, th quorum being present it favorably reported !

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by any department or agency outside of the Department of Defense to NSA for the purpose of purchasing cryptologic equipment and related materials or services, these funds shall remain available for three fiscal-vears for this purpose. NSA is the central source of procurement within the government for such materials and under present circumstances must often delay purchase orders beyond the availability of funds provided to non-Defense agencies in order to make economical procurements of such equipment. The committee believes that if appropriated funds are clearly represented for such purpose that it serves the public interest—and the public purse—to provide flexibility to make economical purchases.

Section 506 provides authority for adjustments to federal employee compensation and benefits increases during fiscal year 1982 which are authorized by current or subsequently enacted law. It obviates the necessity for a separate authorization for such increases during the fiscal year.

Section 507 establishes the effective date of all the provisions of Title V as October 1, 1981.

COMMITTEE POSITION

On May 7, 1981, the Permanent Select Committe on Intelligence, a quorum being present, approved the bill with no change and ordered it favorably reported by a vote of 9 yea, 0 nay.

OVERSIGHT FINDINGS

With respect to clause 2 (1)(3)(A) of rule XI of the House of Representatives, the committee has held extensive hearings regarding the nature and conduct of the intelligence and intelligence-related activities of the U.S. Government in preparing this legislation. This review is outlined under the scope of the committee review section of the report. A wide range of recommendations regarding intelligence programs and their management has been included within the classified annex of this report.

FISCAL YEAR COST PROJECTIONS

With respect to clause 2(1)(3)(B) of rule XI of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974, this legislation does not provide new budget authority or tax expenditures. The committee has attempted pursuant to clause 7(a) (1) of rule XIII of the Rules of the House of Representatives to ascertain the outlays which will occur in fiscal year 1982 and the 5 years following if these amounts are appropriated. These estimates, which agree with those made by the Intelligence Community Staff, are contained in the classified annex. The committee's estimates are in accordance with those of the executive branch.

CONGRESSIONAL BUDGET OFFICE ESTIMATE

With respect to clause 2(1)(3)(C) of rule XI of the House of Representatives, the committee has received no report from the Congressional Budget Office.

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The Director and Secretary of Defense shall prescribe joint regula-

(5) Regulations issued pursuant to this subsection (and any changes tions to carry out the preceding sentence. to such regulations) shall be submitted to the Permanent Select Committee on Intelligence of the House of Representatives and the Select Committee on Intelligence of the Senate before such regulations (or such changes) take effect.

NATIONAL SECURITY AGENCY ACT OF 1959

(b) The Director of the National Security Agency, on behalf of the SEC. 9. (a) * * Secretary of Defense, may provide to certain civilian and military personnel of the Department of Defense who are assigned to special cryptologic activities outside the United States and who are designated by the Secretary of Defense for the purposes of this subsection-

(1) allowances and benefits comparable to those provided by the Secretary of State to officers and employees of the Foreign (9), (10), (11), 1137, 1138a, 1148, 1156, 1157, 1160); and

(1) allowances and benefits-

(A) comparable to those provided by the Secretary of State to members of the Foreign Service under chapter 9 of title I of the Foreign Service Act of 1980 (22 U.S.C. 4081

et seq.) or any other provision of law; and (B) in the case of selected personnel serving in circumstances similar to those in which personnel of the Central Intelligence Agency serve, comparable to those provided by the Director of Central Intelligence to personnel of the Central Intelligence Agency; and

(d) Members of the Armed Forces may not receive benefits under both subsection (b) (1) and title 37, United States Code, for the same purpose. The Secretary of Defense shall prescribe such regulations

as may be necessary to carry out this subsection. (e) Regulations issued pursuant to subsection (b)(1) (and any changes to such regulations) shall be submitted to the Permanent Select Committee on Intelligence of the House of Representatives and the Select Committee on Intelligence of the Senate before such reg-

Sec. 10. (a) The Director of the National Security Agency shall ulations (or such changes) take effect. arrange for, and shall prescribe regulations concerning, language and language-related training programs for military and civilian cryptologic personnel. In establishing programs under this section for language and language-related training. the Director-

(1) man provide for the training and instruction to be furnished, including functional and geographic area specializations;

(2) may arrange f Government agencies training or instructio ties, through nongor and instruction usefu

(3) may support end language-related propriate programs (port through contra mental educational i

(4) may obtain individuals to serve Language project per (3) (1) In order to n

guage skills and relate Agency, the Director, u of talle 5, United States incentives to encourage to exquire or retain pro divises needed by the

(3) In order to prov eryptologic personnel,

(A) may pay related to the trai for language and struction; and

(B) may pay t ters 57 and 59 of who are assigned duty station.

(c) (I) To the exten of Defense, with the and in order to ma Thalls and related ab the Director may est Hoyic linguist reserve tary cryptologic per other qualified ind Agency. Each mem that, during any per the member shall r Security Agency 1 welated duties as the

(2) In order to a Logic linguist reser of chapter 55 of monetary incentive reserve who agree serve and to acous cial related abilit

(3) In order to cryptologic lingu

(2) may arrange for training and instruction through other Government agencies and, in any case in which appropriate training or instruction is unavailable through Government facilities, through nongovernmental facilities that furnish training and instruction useful in the fields of language and foreign affairs;

(3) may support programs that furnish necessary language and language-related skills, including, in any case in which appropriate programs are unavailable at Government facilities, support through contracts, grants, or cooperation with nongovernmental educational institutions: and

(4) may obtain by appointment or contract the services of individuals to serve as language instructors, linguists, or special language project personnel.

(b) (1) In order to maintain necessary capability in foreign language skills and related abilities needed by the National Security Agency, the Director, without regard to subchapter IV of chapter 55 of title 5, United States Code, may provide special monetary or other incentives to encourage civilian cryptologic personnel of the Agency to acquire or retain proficiency in foreign languages or special related abilities needed by the Agency.

(2) In order to provide linguistic training and support for civilian cryptologic personnel, the Director—

(A) may pay all or part of the tuition and other expenses related to the training of personnel who are assigned or detailed for language and language-related training, orientation, or instruction; and

(B) may pay benefits and allowances in accordance with chapters 57 and 59 of title 5, United States Code, to such personnel who are assigned to training at sites away from their designated duty station.

(c) (1) To the extent not inconsistent, in the opinion of the Secretary of Defense, with the operation of military cryptologic reserve units and in order to maintain necessary capability in foreign language skills and related abilities needed by the National Security Agency, the Director may establish a cryptologic linguist reserve. The cryptologic linguist reserve may consist of former or retired civilian or military cryptologic personnel of the National Security Agency and of other qualified individuals, as determined by the Director of the Agency. Each member of the cryptologic linguist reserve shall agree that, during any period of emergency (as determined by the Director), the member shall return to active civilian status with the National Security Agency and shall perform such linguistic or linguistic-related duties as the Director may assign.

(2) In order to attract individuals to become members of the cryptologic linguist reserve, the Director, without regard to subchapter IV of chapter 55 of title 5, United States Code, may provide special monetary incentives to individuals eligible to become members of the reserve who agree to become members of the cryptologic linguist reserve and to acquire or retain proficiency in foreign languages or special related abilities.

(3) In order to provide training and support for members of the cryptologic linguist reserve, the Director—

HQ. INSTRUCTION SHEET '

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	1	8/14/80				is added concerning designation		
						of shortage category positions and appointment travel.		
•						The regulation also is revised to update organizational titles.		
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ADMINISTRATIVE - INTERNAL USE ONLY

PERSONNEL

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12. RECRUITMENT AND APPOINTMENT

SYNOPSIS. No change.

- a and b. No change.
- c. RECRUITMENT
- (1) and (2) No change.
- appropriate Operating Officials, determines the positions or families of positions to be designated as shortage category for the purpose of approving travel at Government expense from the place of residence to the first duty post in CONUS.

 Designation of shortage category positions will be limited to those where substantial evidence exists that the qualifications required for such positions are so unique, competitive, or difficult to locate that efforts to fill present or projected personnel requirements are significantly hampered

NOTE: Throughout this regulation, all references to Director/Office of Personnel Policy, Planning, and Management will be changed to Director/Office of Personnel.

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Harry E. Fitzwater
Deputy Director
for
Administration

RCD		(24	Jun	82)
Distri	oution:			

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No further changes.

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HQ. INSTRUCTION SHEET

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REG. NOS.	PAGE NOS.	DATE	#EG. HOS.	PAGE NOS.	DATE	EXPLANATION ~				
		11/9/81				has been revised				
						to add an additional function of the Director of Personnel. This function is stated in paragraph f(2)(c). Former paragraphs (c) through (t) have been redesignated (d) through (u).				
Arro	11064	the page above.	margin	show t	he locati	ons of the changes				

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ADMINISTRATIVE - INTERNAL USE ONLY

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- OFFICE OF PERSONNEL f.
- (1) No change.
- The Director of Personnel shall: FUNCTIONS. (2)
- (a) and (b) No change.
- Determine the positions or families of positions (c)

to be designated as shortage category.

(Formerly (c) through (t))

(d) through (u) No change.

Harry E. Fitzwater Deputy Director for Administration

RCD Distribution: (24 Jun 82)

Orig - RCD

1 - DDA Signature

1 - DDA Chrono

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